TITLE 83: PUBLIC UTILITIES CHAPTER I: ILLINOIS COMMERCE COMMISSION SUBCHAPTER c: ELECTRIC UTILITIES

PART 455

RENEWABLE PORTFOLIO STANDARD AND CLEAN COAL STANDARD FOR ALTERNATIVE RETAIL ELECTRIC SUPPLIERS AND UTILITIES OPERATING OUTSIDE THEIR SERVICE AREAS

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AUTHORITY: Implementing and authorized by Sections 16-115 and 16-115D of the Public Utilities Act [220 ILCS 5/16-115 and 16-115D].

SOURCE: Emergency rules adopted at 34 Ill. Reg. ______, effective February 19, 2010, for a maximum of 150 days.

SUBPART A: GENERAL PROVISIONS

Section 455.10 Definitions and Incorporations EMERGENCY

The following terms as used in this Part shall have the following meanings:

"Act" means the Public Utilities Act [220 ILCS 5].

"Alternative retail electric supplier" or "ARES" has the same meaning as in Section 16-102 of the Act [220 ILCS 5/16-102].

"Clean coal facility" has the same meaning as in Section 1-10 of the Illinois Power Agency Act [20 ILCS 3855/1-10].

"Clean coal standard" means the various requirements imposed by Sections 16-115(d)(5) and 16-116(c) of the Act[220 ILCS 5/16-115(d)(5) and 16-116(c)] on ARES and electric utilities serving retail customers outside their service areas to source electricity from clean coal facilities.

"Commission" means the Illinois Commerce Commission.

"Compliance period" or "compliance year" means each 12-month period beginning June 1 and ending May 31, commencing June 1, 2009, and the comparable 12-month period in each succeeding year.

"Delivery services" has the same meaning as in Section 16-102 of the Act [220 ILCS 5/16-102].

"Electric cooperative" has the same meaning as in Section 3.4 of the Electric Supplier Act [220 ILCS 30/3.4].

"IPA Act" means the Illinois Power Agency Act [20 ILCS 3855].

"M-RETS" means the Midwest Renewable Energy Tracking System.

"Municipal system" means any public utility owned and operated by any political subdivision or municipal corporation of the State of Illinois, or owned by such an entity and operated by any lessee or agent thereof.

"PJM-GATS" means the PJM Environmental Information System Generation Attribute Tracking System

"Renewable energy credit" or "REC" has the same meaning as in Section 1-10 of the IPA Act [20 ILCS 3855/1-10].

"Renewable energy resources" has the same meaning as in Section 1-10 of the IPA Act [20 ILCS 3855/1-10].

"Renewable portfolio standard" or "RPS" means the various requirements imposed by Section 16-115D of the Act [220 ILCS 5/16-115D] on ARES and electric utilities serving retail customers outside their service areas.

"Retail customer" has the same meaning as in Section 16-102 of the Act [220 ILCS 5/16-102].

"Supplied," in relation to a quantity of energy, means energy obtained by an ARES or an electric utility serving a retail customer outside its service area and delivered to a retail customer by an electric utility providing delivery services to the retail customer, with the quantity of energy measured at the customer meter.

Section 455.20 Record Retention, Additional Documentation, and Confidential Information EMERGENCY

- a) In addition to any other requirements of this Part or of any other applicable law, an ARES or electric utility serving retail customers outside its service areas shall maintain original records of all contracts and bills associated with Illinois retail customers who received electricity for at least 36 months beyond the end of the compliance period during which the electricity was supplied. All these records and any other documentation or information regarding the compliance by an ARES or electric utility serving retail customers outside its service areas with the renewable portfolio standard and clean coal standard shall be made available to the Commission or its Staff upon written request.
- b) If information contained in any report filed pursuant to this Part or provided to the Commission or Staff upon written request contains or reflects commercially or financially sensitive information or trade secrets, the ARES or electric utility serving retail customers outside its service area may file that information with the Commission on a confidential basis. To be filed confidentially, the information shall be accompanied by an affidavit that sets forth both the reasons for the confidentiality and a public synopsis of the information as required by Section 16-115D(e) of the Act. If a report contains information filed on a confidential basis, the ARES or utility shall file both a "confidential" and a "public" version of the report and attached documentation, with all confidential information marked "Confidential". Commission Staff is authorized to publicly disclose documentation and information provided pursuant to this Part without a confidential designation pursuant to Section 5-108 of the Act [220 ILCS 5/5-108].

Section 455.30 Waivers EMERGENCY

- a) An ARES or electric utility serving retail customers outside its service area may request a waiver of any of the provisions of this Part. A request for a waiver shall be made by petition. The petition shall be verified by a person or persons having knowledge of the facts and shall set forth a full statement of the reasons for the requested waiver. A waiver shall not be granted if the provision from which a waiver is sought is statutorily mandated, or if the request for a waiver is otherwise contrary to law.
- b) The burden of proof in any request for a waiver shall be upon the ARES or electric utility requesting the waiver. A request for waiver shall be granted upon good cause being shown by the ARES or electric utility. While other factors may be considered, and shall be mentioned if considered, the following factors shall be considered in determining whether good cause exists for the requested waiver:
 - 1) Whether the rule from which the waiver is granted would, as applied to the particular case, be unreasonable or unnecessarily burdensome.
 - 2) Whether the granting of a waiver would provide a competitive advantage to the requesting party.
 - 3) If the waiver relates to an information filing requirement, whether other information the ARES or electric utility would provide if the waiver is granted permits an assessment of compliance with applicable requirements in a complete and timely manner;
 - 4) The expense to the ARES or electric utility in providing the information or otherwise complying with the provision that is the subject of the waiver request.

SUBPART B: RENEWABLE PORTFOLIO STANDARD REQUIREMENTS

Section 455.100 Applicability of Subpart B

This Subpart does not apply to electric cooperatives or municipal systems making an election under Section 17-300 of the Act [220 ILCS 5/17-300] to become an alternative retail electric supplier.

Section 455.110 Obligation to Procure Renewable Energy Resources EMERGENCY

APPENDIX

- a) Each ARES and electric utility serving retail customers outside its service areas shall procure cost-effective renewable energy resources in accordance with the requirements of Section 16-115D of the Act [220 ILCS 5/16-115D].
- b) For ARES, the obligation to procure renewable energy resources is expressed in units of electricity (megawatt-hours) and is measured as a percentage of the actual amount of metered electricity supplied to the ARES' Illinois retail customers during each compliance year, pursuant to contracts executed or extended after March 15, 2009 [220 ILCS 5/16-115D(a)(2) and (6)].
- c) For electric utilities serving retail customers outside their service areas, the obligation to procure renewable energy resources is expressed in units of electricity (megawatt-hours) and is measured as a percentage of the actual amount of metered electricity supplied in the State by the utility outside of its service territory during each compliance year, pursuant to contracts executed or extended after March 15, 2009 [220 ILCS 5/16-115D(a)(2), (a)(6) and (g)].
- d) The minimum quantity of renewable energy resources to be procured for each compliance year shall be calculated based on the annual percentages set forth in Section 1-75(c)(1) of the IPA Act [20 ILCS 3855/1-75(c)(1)].
- e) At least 50% of the obligation to procure renewable energy resources must be satisfied by making alternative compliance payments, and the balance of the obligation to procure renewable energy resources may be satisfied by generating electricity using renewable energy resources, purchasing electricity generated using renewable energy resources, purchasing renewable energy credits from renewable energy resources, or making alternative compliance payments [220 ILCS 5/16-115D(b)(2)].
- Alternative compliance payment rate. The "maximum alternative compliance payment rate" for each compliance year shall be equal to the maximum allowable annual estimated average net increase due to the costs of the utility's purchase of renewable energy resources included in the amounts paid by eligible retail customers in connection with electric service, as described in Section 1-75(c)(2) of the Illinois Power Agency Act for the compliance period, as established in the approved procurement plan. The "actual alternative compliance payment rate" will be equal to the lower of the maximum alternative compliance payment rate or the total amount of dollars the utility actually spent on renewable resources for the compliance period divided by the forecasted load of eligible retail customers, at the customers' meters, as previously established in the Commission-approved procurement plan for that compliance year. (See Section 16-115D(d)(1) of the Act [220 ILCS 5/16-115D(d)(1)]).
- g) To the extent to which an ARES or electric utility serving retail customers outside its service areas seeks to meet its obligation to procure renewable energy resources by generating electricity using renewable energy resources, purchasing

electricity generated using renewable energy resources, or purchasing renewable energy credits, the Act establishes minimum percentages that must be procured from specific renewable resource types (wind and solar photovoltaic) and specifies the locations where the resources must be located (within Illinois, within states that adjoin Illinois or within portions of the PJM and MISO footprint in the United States) [220 ILCS 5/16-115D(a)(3)]. For purposes of this Subpart, the states that adjoin Illinois are Wisconsin, Indiana, Iowa, Kentucky, Michigan, and Missouri.

Section 455.120 Annual Report of Compliance with Renewable Energy Portfolio Standard EMERGENCY

By September 1, 2010, and by September 1 of each succeeding year, each ARES and electric utility serving retail customers outside its service areas shall file with the Chief Clerk of the Commission and provide to the Directors of the Energy Division and the Financial Analysis Division of the Commission, or to their successors, a compliance report for the compliance year ending May 31 of that year, showing compliance with the renewable portfolio standard of Section 16-115D of the Act for the applicable compliance period. The report shall be titled "Annual Report of Compliance with Renewable Portfolio Standard."

- a) At a minimum, the compliance report shall provide, contain or show, for the applicable compliance year, and for each utility service territory within which the ARES serves Illinois retail customers or the electric utility serves retail customers outside its service areas, the following:
 - The total quantity of metered electricity supplied to Illinois retail customers by the ARES or the quantity of metered electricity supplied by an electric utility in Illinois outside the utility's service territory. The report shall show this information, in megawatt-hours, by service territory for each electric utility that is subject to Section 1-75(c) of the IPA Act;
 - The quantity of metered electricity supplied to Illinois retail customers by the ARES, or the quantity of metered electricity supplied by an electric utility in Illinois outside the utility's service territory, pursuant to contracts executed or extended after March 15, 2009. The report shall show this information, by utility service territory, in megawatt-hours;
 - The quantity of RECs (in megawatt-hours), whether directly purchased or arising from generating electricity or purchasing electricity generated from renewable energy resources, that were retired for purposes of meeting the requirements of the renewable portfolio standard for the compliance period. The report shall also show the quantity and percentage of these RECs that were derived from wind-powered generation resources. For compliance periods starting on and after June 1, 2015, the report shall also show the quantity and percentage of these RECs that were derived from solar photovoltaic resources. All REC quantities reported shall be

- categorized by regional REC tracking system: PJM-GATS (or its successor) and M-RETS (or its successor); and
- 4) The alternative compliance payments that were made for purposes of meeting the requirements of the renewable portfolio standard for the compliance period.
- b) Compliance methods other than alternative compliance payments
 - If an ARES or electric utility serving retail customers outside its service areas seeks to comply with the RPS by generating electricity using renewable energy resources, purchasing electricity generated using renewable energy resources, or purchasing renewable energy credits, the only acceptable proof of compliance shall be in the form of verifiable documentation from PJM-GATS (or its successor) or M-RETS (or its successor) of the retirement of renewable energy credits associated with the production of electricity using renewable energy resources in accordance with Section 16-115D(a)(4) of the Act. Prior to identification of renewable energy resources as required under Section 16-115D(a)(4) of the Act, RECs meeting the definition of renewable energy resources as used in the Act and the type and locational requirements of Section 455.110(g) shall qualify for purposes of compliance.
 - 2) If any of these means of compliance are used by the ARES or electric utility serving retail customers outside its service areas during a compliance period, the annual report shall be accompanied by documentation from PJM-GATS (or its successor) and M-RETS (or its successor) of the RECs that were retired for purposes of meeting the requirements of the renewable portfolio standard for the compliance period. At a minimum, the documentation provided shall show
 - A) the month and year that the electricity associated with the RECs were generated;
 - B) the retirement status of the RECs;
 - C) the State RPS for which the RECs were retired; and
 - D) whether the renewable resource associated with the RECs were located in Illinois, within states that adjoin Illinois or within portions of the PJM and MISO footprint in the United States.
- c) If metered electricity supplied to Illinois retail customers by an ARES or supplied by an electric utility in Illinois outside the utility's service territory are supplied during the compliance period pursuant to contracts that were not executed or extended after March 15, 2009, the ARES or utility shall provide a list, by utility

service territory, of those Illinois retail customers who received electricity that was not supplied pursuant to contracts executed or extended after March 15, 2009. The list shall include the following information: account number(s), and the quantity of electricity (in megawatt-hours) supplied to the account number(s) during the compliance period that was not supplied pursuant to contracts executed or extended after March 15, 2009.

- d) If the Commission has entered an order pursuant to Section 16-115D(h) of the Act determining that the provisions of Section 16-115D and Section 16-115(d) of the Act relating to procurement of renewable energy resources do not apply to an ARES or electric utility serving retail customers outside its service areas, the ARES or utility shall include in its annual compliance report:
 - 1) The docket number of the Commission proceeding in which a Commission order determined that the provisions of Section 16-115D and Section 16-115(d) of the Act relating to procurement of renewable energy resources do not apply to the ARES or utility;
 - 2) a statement indicating whether the conditions or circumstances giving rise to the Commission's determination continued to apply to the ARES or utility during the compliance year; and
 - 3) the further demonstrations identified in the Commission's order of compliance with the criteria identified in Section 16-115D(h) of the Act.
- e) All reports filed or provided under this Section shall be verified by an executive officer of the filing party having knowledge of the facts before either a notary public or other officer authorized to administer oaths.

Section 455.130 Alternative Compliance Payment Requirements EMERGENCY

Alternative compliance payments for each service territory within which an ARES or electric utility serving retail customers outside its service areas supplied electricity shall be equal to the actual alternative compliance payment rate for the compliance period for the service territory multiplied by the actual amount of metered electricity supplied pursuant to contracts executed or extended after March 15, 2009 to retail customers within the service territory during the compliance period, multiplied by the result of one minus the ratio (which cannot exceed ½) of the quantity of renewable energy resources used to comply with the requirements of Section 16-115D within the service territory to the product of the percentage of renewable energy resources required for the compliance period under Section 16-115D(a)(3) of the Act and the actual amount of metered electricity supplied pursuant to contracts executed or extended after March 15, 2009 to retail customers within the service territory during the compliance period [220 ILCS 5/16-115D(b) and (d)(3)].

- b) The dollar amount of alternative compliance payments shall be calculated using the applicable alternative compliance payment rates approved by the Commission.
- c) Alternative compliance payments shall be made by September 1, 2010 for the compliance period of June 1, 2009 to May 31???, 2010, and by September 1 of each succeeding year for each subsequent compliance period.
- d) Alternative compliance payments shall be made by check, payable to "Illinois Commerce Commission," and shall be delivered to the following address:

Illinois Commerce Commission
Administrative Services Division
Attn: Manager of the Revenues Section
Re: Illinois Power Agency Renewable Energy Resources Fund.
527 East Capitol Avenue
Springfield, IL 62701

Alternative compliance payments shall be deemed made only when actually received at the office of the Commission at the specified address. Payment by a check that does not clear after being deposited by the Commission shall be deemed to not have been made.

- e) Alternative compliance payments shall be accompanied by a letter to the Chief Clerk of the Commission and the Director of the Energy Division or their successors containing the following information:
 - 1) "Re: Illinois Power Agency Renewable Energy Resources Fund";
 - 2) Name and address of alternative retail electric supplier;
 - 3) The alternative retail electric supplier's FEIN number;
 - 4) Name and telephone number of person writing the letter;
 - 5) Dollar amount of the check (alternative compliance payment);
 - 6) Check number;
 - 7) Compliance period for which the payment is being made (e.g., June 1, 2009 through May 31, 2010); and
 - 8) An indication whether the payment is intended to satisfy the balance of alternative compliance payment requirements for the compliance period or whether more payments may be forthcoming.

- f) The Commission shall deposit all amounts received into the Illinois Power Agency Renewable Energy Resources Fund, a special fund in the State treasury administered by the Illinois Power Agency.
- g) The Commission shall carry forward to subsequent compliance periods the dollar amount of any compliance payments recognized by the Commission to be in excess of requirements, unless and to the extent to which the ARES petitions for and is granted permission to apply to the Illinois Power Agency for a refund.

Section 455.140 Procedures for Section 16-115D(h) Determination based on the Operation of Combined Heat and Power Systems EMERGENCY

- Any ARES or electric utility serving retail customers outside its service areas a) claiming that Section 16-115D and Section 16-115(d) of the Act do not apply to it pursuant to Section 16-115D(h) of the Act must first file a petition pursuant to the Commission's Rules of Practice (83 Ill. Adm. Code 200) for this determination ("Section 16-115D(h) Petition") and receive an order from the Commission granting its request for this determination. If the Commission enters an order granting a Section 16-115D(h) Petition, the ARES or utility shall continue to file annual reports and must certify and demonstrate in each annual report that the conditions giving rise to the exception from application of the provisions of Section 16-115D and Section 16-115(d) of the Act relating to procurement of renewable energy resources continue to apply or exist in each compliance year. A new petition must be filed if, in subsequent compliance years, new or additional conditions give rise to the exception from application of the provisions of Section 16-115D and Section 16-115(d) of the Act relating to procurement of renewable energy resources.
- b) To obtain a determination that the provisions of Section 16-115D and Section 16-115(d) of the Act relating to procurement of renewable energy resources do not apply to it pursuant to Section 16-115D(h) of the Act, an ARES or electric utility serving retail customers outside its service areas shall demonstrate, at a minimum, the following:
 - that it operates a combined heat and power system in Illinois or that it has a corporate affiliate that operates a combined heat and power system in this State; and
 - 2) that this combined heat and power system supplies electricity primarily to or for the benefit of:
 - A) facilities owned by the ARES or electric utility serving retail customers outside its service areas, its subsidiary, or other corporate affiliate;

- B) facilities electrically integrated with the electrical system of facilities owned by the ARES or electric utility serving retail customers outside its service areas, its subsidiary, or other corporate affiliate; or
- C) facilities that are adjacent to the site on which the combined heat and power system is located.
- c) For purposes of this Part, a combined heat and power system means a cogeneration facility, as defined in 18 CFR 292.202, and which meets the criteria for qualifying cogeneration facilities, specified in 18 CFR 292.205. These incorporations of federal standards are as of January 1, 2010. No later amendment or edition is included.
- d) A Section 16-115D(h) Petition shall include, at a minimum, the following:
 - 1) A description of the combined heat and power system or systems in Illinois relied upon pursuant to Section 16-115D(h) for the exception from application of the provisions of Section 16-115D and Section 16-115(d) of the Act;
 - 2) For each system identified in subsection (d)(1), documentation of compliance with the information collection requirements established by the Federal Energy Regulatory Commission (FERC) in FERC Form No. 556, or any successor information collection requirements established by FERC, to obtain and maintain status as a qualifying facility (See 18 C.F.R. 131.80 as of January 1, 2010. No later amendment or edition is included). This documentation shall include a copy of all applications for self-certification, self-recertification, certification, and recertification, and their associated FERC docket numbers. In the alternative, a petitioner may provide this documentation with the testimony submitted with its petition, but shall indicate in the petition that the documentation is attached to its testimony.
 - 3) For each combined heat and power system identified in subsection (d)(1), a proposed method to demonstrate that, for the initial and each subsequent compliance period, the petitioner or its corporate affiliate operated the system and that the system supplied electricity primarily to or for the benefit of:
 - A) facilities owned by the petitioner, its subsidiary, or other corporate affiliate:
 - B) facilities electrically integrated with the electrical system of facilities owned by the petitioner, its subsidiary, or other corporate affiliate: or

- C) facilities that are adjacent to the site on which the combined heat and power system is located.
- e) Direct testimony shall be filed at the time the petition is filed. At a minimum, this testimony shall demonstrate that, for the initial compliance period over which the exemption is sought, using, to the extent practicable, the methods provided in subsection (d)(3), the petitioner or its corporate affiliate operated (or will operate) the system and that the system supplied (or will supply) electricity primarily to or for the benefit of:
 - 1) facilities owned by the petitioner, its subsidiary, or other corporate affiliate;
 - 2) facilities electrically integrated with the electrical system of facilities owned by the petitioner, its subsidiary, or other corporate affiliate; or
 - 3) facilities that are adjacent to the site on which the combined heat and power system is located.
- f) The Commission shall enter an order listing which, if any, of the combined heat and power systems identified in the petition meet the criteria listed in Section 16-115D(h) of the Act for the initial compliance period identified in the petition. The Commission shall also specify the method or methods it adopted for making the demonstrations described in subsection (d)(3), and annual reports shall utilize the same method or methods to make these demonstrations for future compliance periods.
- g) For any subsequent compliance period, the ARES or electric utility serving retail customers outside its service areas shall include within the annual report required by Section 455.120, information and documentation sufficient to make the demonstrations described in subsection (d)(3) using the methods adopted by the Commission pursuant to subsection (f) for the combined heat and power systems found by the Commission to meet the criteria listed in Section 16-115D(h) of the Act for the initial compliance period.
- h) If the Commission enters an order granting a Section 16-115D(h) Petition, the provisions of Section 16-115D and Section 16-115(d) of the Act relating to procurement of renewable energy resources shall not apply to any metered electricity supplied from the combined heat and power systems determined by the Commission to give rise to the exception under Section 16-115D(h) of the Act.

Section 455.150 Other Commission Proceedings EMERGENCY

- a) After receipt of an annual report required by Section 455.120 or the due date for these reports, whichever occurs first, the Commission may initiate, on its own motion or, in its discretion, upon the petition of an interested party, and for each certified ARES of record and each electric utility serving retail customers outside its service areas, a docketed proceeding to investigate whether the ARES or utility has complied with the requirements of Section 16-115D of the Act and this Subpart, to determine the amount by which alternative compliance payments have been insufficient or in excess of requirements, and, if applicable, to determine if the demonstrations described in Section 455.140(d)(3) have been made. Pursuant to Section 16-115D(f) of the Act [220 ILCS 5/16-115D(f)], the ARES or electric utility serving retail customers outside its service areas shall have the burden of proof in this proceeding.
- b) An ARES or electric utility serving retail customers outside its service areas may petition the Commission for permission to apply to the Illinois Power Agency for a refund of compliance payments recognized by the Commission to be in excess of requirements. The Commission will coordinate with the Illinois Power Agency in developing a process and procedure to implement this Subpart.

SUBPART C: COMPLIANCE WITH CLEAN COAL STANDARD REQUIREMENTS

Section 455.200 Applicability of Subpart C EMERGENCY

This Subpart does not apply to electric cooperatives or municipal systems making an election under Section 17-300 of the Act to become an alternative retail electric supplier.

Section 455.210 Reporting of Compliance with Clean Coal Standard EMERGENCY

- a) Within 90 days after approval by the Illinois General Assembly of the initial clean coal facility, each ARES and electric utility serving retail customers outside its service areas shall enter into a sourcing agreement with the initial clean coal facility consistent with the provisions of Section 16-115(d)(5) of the Act. Within 30 days after entering into this sourcing agreement, each ARES and electric utility serving retail customers outside its service areas shall file with the Chief Clerk of the Commission, and provide to the Directors of the Energy Division and the Financial Analysis Division, or their successors, a report confirming that it has entered into the sourcing agreement and attaching a signed copy of the sourcing agreement.
- b) By the earliest September 1 following commercial operation of the initial clean coal facility, and by September 1 of each succeeding year, each ARES and electric utility serving retail customers outside its service areas that is required under the Act or the IPA Act to enter into a sourcing agreement with the initial clean coal facility shall file with the Chief Clerk of the Commission, and provide

to the Directors of the Energy Division and the Financial Analysis Division, or their successors, a report showing the amount of energy purchased (or financially settled, if the sourcing agreement is executed as a contract for differences) from the initial clean coal facility by the ARES or utility, by month, during the most recent compliance year. The report shall also show how these amounts were consistent with the requirements of Section 16-115(d)(5) of the Act. Each report shall be accompanied by documentation from the initial clean coal facility verifying the amount of energy purchased.

- To enable the Commission to monitor progress toward the State's goal that by January 1, 2025, 25% of the electricity used in the State shall be generated by cost-effective clean coal facilities, beginning no later than September 1, 2010, and by September 1 of each subsequent year, each ARES and electric utility serving retail customers outside its service areas shall file with the Chief Clerk of the Commission, and provide to the Directors of the Energy Division and the Financial Analysis Division, or their successors, a report showing the amount of energy purchased by the ARES or utility from clean coal facilities other than the initial clean coal facility, by month, during the most recent compliance year. Each report shall be accompanied by documentation from the clean coal facility verifying the amount of energy purchased.
- d) All reports filed or provided under this Section shall be verified by an executive officer of the filing party having knowledge of the facts before either a notary public or other officer authorized to administer oaths.